

## Human Services Subsistence Funds - Consolidated

### DESCRIPTION OF MAJOR SERVICES

**Aid to Indigents (General Relief)** provides mandated County subsistence in the form of cash aid for food, shelter and transportation to indigents who do not meet categorical eligibility requirements for state and federally funded programs. These general relief payments facilitate transition to an employable status and/or provide interim assistance pending receipt of Social Security Income (SSI) benefits. Revenue under this program represents retroactive SSI payments which the County receives as reimbursements for general relief assistance provided to SSI eligible indigents prior to their enrollment in the SSI program and reimbursements made by non-SSI eligible indigents when assistance under this program is no longer needed.

#### Budget at a Glance

Total Requirements	\$511,782,257
Total Sources	\$482,384,868
Net County Cost	\$29,397,389
Total Staff	0
Funded by Net County Cost	6%

**Domestic Violence/Child Abuse Services** provides for a number of contracts with agencies to ensure temporary shelter, food, transportation, emergency services and treatment/counseling for adults and children who are victims of domestic violence and child abuse. The domestic violence program under SB 1246 is funded by a surcharge on marriage licenses and court fines imposed in domestic violence cases. The child abuse prevention program is funded by a state grant and revenues generated from a surcharge placed on certified copies of birth certificates. Revenues from the surcharges are deposited into special revenue funds and used to fund the payments to contractors. These three revenue sources provide 100% of the funding for this program.

**Entitlement Payments (Childcare)** provides for the Stage 1 Childcare Program administered by the Transitional Assistance Department (TAD). This program is one of the major programs of federal welfare reform and the resulting state CalWORKs program and is intended to fund childcare for CalWORKs recipients who are seeking employment or have obtained employment. Childcare provider payments are 100% federally and state funded through reimbursements by the state.

**Out-of-Home Child Care** provides assistance grants for room, board and care for children pending determination of eligibility for state or federal aid, those who are ineligible due to other resources or those who are undocumented residents. Some of these children have serious emotional and medical problems which increase the difficulty of locating appropriate facilities for care. Costs for this program can fluctuate based on the unique nature and requirements of each individual case.

**Aid to Adoptive Children** program provides financial assistance to adoptive parents who would otherwise not be able to provide for a child's special needs. The children are either personally disadvantaged, physically handicapped or adolescents. This program enables hard to place children to be adopted and taken out of the higher cost Foster Care program. This budget unit is funded approximately 42% federal, 44% state (2011 Realignment), with the remaining costs offset by revenue from Social Services Realignment and discretionary general funding (net county cost).

**AFDC-Foster Care** provides aid payments for children living in foster homes and group-care facilities. The Foster Care caseload consists of cases from both Children and Family Services (CFS) (approximately 90%) and Probation (approximately 10%). The cost of Probation related foster care cases is approximately 2 times greater than CFS cases due to the higher levels of care required for these juveniles. There are two funding eligibility criteria in the Foster Care Program, federal (federal, state and county participation) and non-federal (state and county only). Foster Care placements are generally eligible for federal financial participation if the parents meet the previous Aid to Families with Dependent Children (AFDC) Program criteria.

- For federally eligible (federal) cases, the cost-sharing ratios are now approximately 45% federal, 21.5% state (2011 Realignment), and 33.5% County.
- For non-federally eligible (non-federal) cases, the cost-sharing ratio is 40% state (2011 Realignment) and 60% County.
- All County share-of-cost is mandated and is reimbursed from Social Services Realignment and discretionary general funding (net county cost).



**Refugee Cash Assistance** provides assistance payments for a maximum of eight months to all refugees who cannot meet the requirements for the Refugee Demonstration Project and CalWORKs programs. This program is 100% federally funded and open-ended.

**Cash Assistance for Immigrants** program, under AB 2779, provides cash assistance to aged, blind and disabled legal immigrants who meet the Supplemental Security Income/State Supplementary Payment (SSI/SSP) immigration status requirements in effect on August 21, 1998, and all other current SSI/SSP eligibility requirements, yet are no longer eligible for SSI/SSP solely due to their immigration status. This program is 100% state funded.

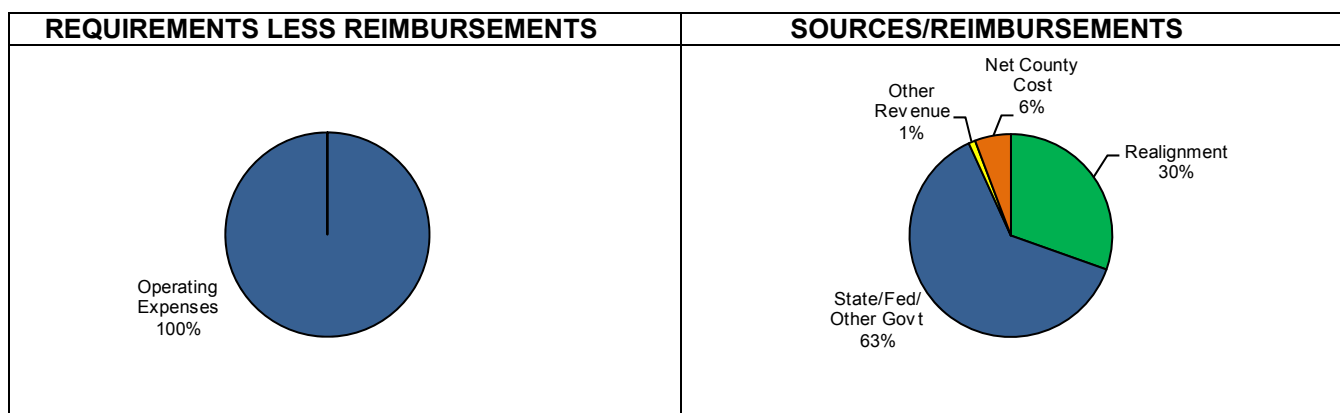
**CalWORKs – All Other Families** provides CalWORKs assistance payments to families eligible for aid and includes all cases that have not been identified as two-parent or zero-parent families. The federal and state governments reimburse 97.5% of the costs for this program. Currently, approximately 37.5% of state funding is 2011 Realignment. The mandated County share of 2.5% is funded by discretionary general funding (net county cost).

**Kinship Guardianship Assistance Program (Kin-Gap)** provides a subsidy to children who leave the juvenile court dependency system to live with a relative legal guardian. It offers relative caregivers of dependent children an option for providing a permanent home to these children. To be eligible for the program, the child must have lived with the relative at least 12 consecutive months, the relative guardianship must be established pursuant to Welfare and Institutions Code 366.26, and the juvenile court dependency for the child must be dismissed. Movement to the Kin-Gap program is not automatic. The court, with a recommendation from the social worker, has discretion regarding whether termination of dependency is in the child's best interest. This program is approximately 87.7% state (2011 Realignment) funded; the remaining 12.3% is funded by discretionary general funding (net county cost).

**CalWORKs – 2 Parent Families** provides payments to resident families who are eligible for aid in accordance with state law. This budget includes all cases identified as having two parents in the home or in which the parents are excluded from, or ineligible for, CalWORKs. The federal and state governments reimburse 97.5% of the costs for this program. The mandated County share of 2.5% is funded by discretionary general funding (net county cost).

There is no staffing associated with these budget units. Services for the above programs are provided by staff budgeted in the Human Services (HS) Administrative Claim budget unit.

## 2013-14 RECOMMENDED BUDGET



## ANALYSIS OF 2013-14 RECOMMENDED BUDGET

GROUP: Human Services  
DEPARTMENT: Human Services Subsistence  
FUND: Human Services Subsistence - Consolidated

BUDGET UNIT: Various  
FUNCTION: Public Assistance  
ACTIVITY: Aid Programs

	2009-10 Actual	2010-11 Actual	2011-12 Actual	2012-13 Estimate	2012-13 Modified Budget	2013-14 Recommended Budget	Change From 2012-13 Modified Budget
<b>Requirements</b>							
Staffing Expenses	0	0	0	0	0	0	0
Operating Expenses	458,805,325	500,221,044	462,275,843	480,453,819	495,769,398	512,561,659	16,792,261
Capital Expenditures	0	0	0	0	0	0	0
Contingencies	0	0	0	0	0	0	0
Total Exp Authority	458,805,325	500,221,044	462,275,843	480,453,819	495,769,398	512,561,659	16,792,261
Reimbursements	0	(825,444)	(712,333)	(779,402)	(779,402)	(779,402)	0
Total Appropriation	458,805,325	499,395,600	461,563,510	479,674,417	494,989,996	511,782,257	16,792,261
Operating Transfers Out	920,321	0	0	0	0	0	0
Total Requirements	459,725,646	499,395,600	461,563,510	479,674,417	494,989,996	511,782,257	16,792,261
<b>Sources</b>							
Taxes	0	0	0	0	0	0	0
Realignment	26,423,998	36,843,043	130,852,212	143,332,116	148,234,956	155,750,138	7,515,182
State, Fed or Gov't Aid	405,740,566	435,168,514	305,028,947	304,220,324	319,662,276	321,129,730	1,467,454
Fee/Rate	1,613,622	1,869,596	0	0	0	0	0
Other Revenue	210,337	550,477	684,962	524,588	495,375	505,000	9,625
Total Revenue	433,988,523	474,431,630	436,566,121	448,077,028	468,392,607	477,384,868	8,992,261
Operating Transfers In	739,824	(33,419)	0	5,000,000	0	5,000,000	5,000,000
Total Sources	434,728,347	474,398,211	436,566,121	453,077,028	468,392,607	482,384,868	13,992,261
Net County Cost	24,997,299	24,997,389	24,997,389	26,597,389	26,597,389	29,397,389	2,800,000
Budgeted Staffing					0	0	0

**Consolidated Human Services Subsistence Funds** are increasing requirements by \$16.8 million due to a combination of caseload and grant payment increases in HS Subsistence budget units. Sources are increasing by \$14.0 million which includes an increase of \$7.5 million in Realignment (both Social Services Realignment and 2011 Realignment funds). This represents required matching funds in various HS Subsistence budget units due to caseload and cost growth and is outlined in the HS Administrative Claim budget unit. Additional \$2.8 million in discretionary general funding (net county cost) is required because the County share for programs with decreasing requirements is minimal (0 - 2.5%) and the County share for programs with increasing requirements is significant (15% - 60%).

## Realignment Breakdown and History 2011-14

	2011-12 Actual		2012-13 Estimate		2012-13 Modified Budget		2013-14 Recommended		Change from Modified	
	R 1	R 2	R 1	R 2	R 1	R 2	R 1	R 2	R 1	R 2
Domestic Violence	-	0.5	-	0.5	-	0.5	-	0.5	-	-
Aid to Adoptive Children	5.1	21.3	5.6	22.8	5.8	23.3	6.4	25.0	0.6	1.7
AFDC - Foster Care	32.7	28.4	30.1	32.5	36.7	33.2	31.6	35.3	(5.1)	2.1
Kinship Guardianship	-	-	-	3.0	-	-	-	3.4	-	3.4
CalWORKs Cash Aid	-	42.9	-	48.7	-	48.7	-	53.5	-	4.8
Total	37.8	93.1	35.7	107.5	42.5	105.7	38.0	117.7	(4.5)	12.0
Grand Total		130.9		143.2		148.2		155.7		7.5

R1 = Social Services Realignment  
R2 = 2011 Realignment



**DETAIL OF 2013-14 RECOMMENDED BUDGET**

	2013-14			
	Requirements	Sources	Net County Cost	Staffing
<b><u>Subsistence Funds</u></b>				
Aid to Indigents (Fund AAA ATI)	1,711,197	505,000	1,206,197	0
Domestic Violence/Child Abuse Services (Fund AAA DVC)	531,812	531,812	0	0
Entitlement Payments (Child Care) (Fund AAA ETP)	31,244,447	31,244,447	0	0
Out-of-Home Child Care (Fund AAA OCC)	810,566	0	810,566	0
Aid to Adoptive Children (AAB ATC)	56,334,041	54,384,521	1,949,520	0
AFDC - Foster Care (Fund AAB BHI)	123,710,568	106,395,312	17,315,256	0
Refugee Cash Assistance (AAB CAP)	75,918	75,918	0	0
Cash Assistance for Immigrants (AAB CAS)	1,924,374	1,924,374	0	0
CalWORKs - All Other Families (AAB FGR)	248,426,880	242,216,208	6,210,672	0
Kinship Guardianship Assistance Program (AAB KIN)	7,485,732	6,568,722	917,010	0
CalWORKs - 2 Parent Families (Fund AAB UPP)	39,526,722	38,538,554	988,168	0
Total Subsistence Funds	511,782,257	482,384,868	29,397,389	0

**BUDGET CHANGES AND OPERATIONAL IMPACT**

**Aid to Indigents (General Relief)** includes operating expenses of \$1.7 million which provides cash aid for food, shelter and transportation, as well as SSI advocacy legal fees, to indigents who do not meet categorical eligibility requirements for state and federally funded programs. Due to anticipated minor caseload decreases, requirements level will decrease by \$70,919. As a result of a small growth in sources from increased SSI referrals, net county cost is expected to decrease \$230,544 to \$1.2 million. These savings allow the overall HS Subsistence budget units to remain within overall net county cost targets.

**Domestic Violence/Child Abuse Services** includes operating expenses of \$1.3 million which funds contracts with agencies to ensure temporary shelter, food, transportation, emergency services and treatment/counseling for adults and children who are victims of domestic violence and child abuse. Reimbursements of \$779,402 are from a surcharge placed on certified copies of birth certificates, marriage licenses and court fines imposed in domestic violence cases. Sources of \$531,812 is from a state grant to fund the child abuse prevention program. There is no change to this budget unit from the prior year.

**Entitlement Payments (Child Care)** includes operating expenses of \$31.2 million which provides payments to childcare providers for Stage 1 childcare. The requirements and sources for 2013-14 will be increased by \$2.8 million. The Welfare to Work participation exemption for parents caring for young children expired June 30, 2012. Re-engagement of these clients began in March of 2013 and will continue throughout 2013-14. Therefore, these CalWORKs clients will be required to participate in work activities and the need for childcare services will increase.

**Out-of-Home Child Care** includes operating expenses of \$810,566 which provides assistance grants for room, board and care for children. Requirements are expected to remain level with the 2012-13 modified budget as the current average monthly caseload (34) and the current average monthly grant (\$2,001) are expected to remain constant through 2013-14.

**Aid to Adoptive Children** includes operating expenses of \$56.3 million which provides assistance to adoptive parents who would otherwise not be able to provide for a child's special needs. Requirements are projected to increase \$3.4 million (6.5%) over the 2012-13 modified budget due to continued caseload growth and associated costs resulting from the success of legislation (AB390) which encourages and promotes the adoption of eligible children. Continued increase in the average monthly grant payment is partially due to historical increases based on the child's needs and legislation (AB106) which granted a California Necessities Index (CNI) increase



retroactive to July 2011. Federal and state revenue (2011 Realignment) is projected to increase \$2.8 million. A net county cost increase is averted with the use of an additional \$591,066 of Social Services Realignment.

**AFDC-Foster Care** includes operating expenses of \$123.7 million, a \$12.0 million increase, consisting of \$120.3 million in aid payments and other expenses for children living in foster homes and group-care facilities, \$1.2 million in payments to Transitional Housing Program-Plus (THPP) contractors and \$2.2 million in transfers to the Wraparound Reinvestment Fund. The 100% state funded (2011 Realignment) THPP program provides support services to youth exiting foster care. The transfer to the Wraparound Reinvestment Fund represents the 5% - 10% of monthly Wraparound Foster Care payments to contractors that are contractually retained by the County to be re-invested in Child Welfare Services programs. The number of children receiving Wraparound services continues to increase resulting in an increase of \$160,000. Caseload is projected to increase by 4% overall, (federal cases by 5% with non-federal by 1%). Costs are projected to increase 8.5% due to the following:

- The United States District Court ordered a new method of determining payment rates for foster homes. While costs for foster care cases have increased slightly overall in recent years, the court-ordered foster home rate increases are projected to increase federal case costs by 2% and non-federal case costs by 10%.
- AB 12 allows wards and child welfare dependents turning age 18 in 2012 to remain in extended foster care (EFC). In 2014, these youth will be eligible to stay in care through age 21. The financial impact of this change has not yet been determined.

Federal revenue will increase by \$6.7 million and state revenue (2011 Realignment) will increase by \$2.0 million. \$5 million in additional revenue will be transferred from the Wraparound Reinvestment Fund. An additional \$3.4 million of net county cost is required for this program to meet mandated matches, and exceeds targets by \$566,239. Savings in other HS subsistence budget units allow HS to remain within overall net county cost targets.

**Refugee Cash Assistance** is 100% federally funded and includes operating expenses of \$75,918 which provides payments to refugees who cannot meet the requirements for the Refugee Demonstration Project and CalWORKs programs. Requirements and sources are projected to decrease slightly due to small changes to caseload and grant payment costs.

**Cash Assistance for Immigrants** is 100% state funded and includes operating expenses of \$1.9 million which provides payments to legal immigrants who meet the SSI/SSP immigration status requirements. Requirements and sources are projected to increase \$235,311 due to a 10% increase in caseload.

**CalWORKs – All Other Families** includes operating expenses of \$248.4 million which provides assistance payments to families eligible for aid and includes all cases that have not been identified as two-parent or zero-parent families. This is a \$1.4 million reduction from the prior year and is a result of slightly lower caseload. Federal and state revenue of \$188.7 million and 2011 Realignment revenue of \$53.5 million comprise 97.5% of the funding for this program, a \$1.3 million reduction from the 2012-13 modified budget. The resulting decrease of \$34,476 in net county cost allows HS to remain within overall net county cost targets.

**Kinship Guardianship Assistance Program (Kin-GAP)** includes operating expenses of \$7.5 million which provides subsidies to relative caregivers of children who leave the juvenile court dependency system to live with a relative legal guardian. Requirements are projected to increase \$1.1 million due an 18% increase in placement costs. Sources are projected to increase \$1.6 million due to the availability of additional 2011 Realignment funds. This additional revenue results in \$416,979 savings of net county cost and allows HS to remain within overall net county cost targets.

**CalWORKs – 2 Parent Families** includes operating expenses of \$39.5 million which provides assistance payments to all cases identified as having two parents in the home or in which the parents are excluded from or ineligible for CalWORKs. A state mandated reduction in aid payments contributes to a \$1.4 million decrease in requirements. Caseload is expected to remain stable in 2013-14. Federal and state revenue of \$38.5 million comprises 97.5% of the funding for this program, a \$1.3 million decrease from 2012-13 modified budget. The resulting decrease of \$34,240 in net county cost allows HS to remain within overall net county cost targets.

